

## Public Health (Ireland) Bill.

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### MEMORANDUM.

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Clause 1 proposes to extend to Ireland section 276 of the Public Health Act, 1875, which empowers the Local Government Board to invest rural sanitary authorities with the powers of urban authorities.

Clause 2 proposes to extend to Ireland section 285 of the Act of 1875, which enables the sanitary authorities of adjoining districts to combine together for the purpose of executing works that may be for the benefit of their respective districts.

Clause 3 proposes to extend to Ireland section 211 (4) of the Act of 1875, which enables urban sanitary authorities to make separate assessments on parts of their districts.

Clause 4 proposes to extend to Ireland section 232 of the Act of 1875, which enables rural sanitary authorities to levy private improvement rates.

Clause 5 (1) proposes to extend to Ireland section 10 of the Public Health Water Act, 1878, which enables ratepayers to require water rates to be levied in respect of water supplied in urban districts.

Clause 5 (2) proposes to empower sanitary authorities to make byelaws for the regulation of any water supply provided by them or under their control.

Clause 6 proposes to enable a sanitary authority when calculating the amount of the superannuation allowances payable to their officers to take into account any duties those officers may have discharged under the Public Health Acts.

Clauses 7 to 11 propose to extend to Ireland sections 287 to 292 of the Act of 1875, which provide for the constitution, jurisdiction, and expenses of port sanitary authorities.

Clause 12 proposes to extend to Ireland section 290 of the Act of 1875, which enables the Local Government Board to enforce the performance by a defaulting sanitary authority of their duty.

Clause 13 proposes to provide for the audit by the auditors of the Local Government Board of the accounts of joint boards constituted under section 12 of the Public Health (Ireland) Act, 1878, and

[Bill 118.]

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for the cost of the audit in the case of such joint boards, and also in the case of certain urban sanitary districts (Cork, Kilkenny, and Waterford) where there is no existing enactment providing for the payment of this cost.

Clause 14 proposes to remove doubts which have arisen as to the meaning of the expression "medical officer of health" in the application to Ireland of the Infectious Disease (Notification) Act, 1882, and the Infectious Disease (Prevention) Act, 1890.

Clause 15 proposes to substitute the approval of the Local Government Board for that of a Secretary of State for the purpose of rules under the Baths and Wash-houses (Ireland) Act, 1846.

Clause 16 proposes to include in the meaning of the expression "clerk to the local authority" in the application to Ireland of the Public Health and Local Government Conferences Act, 1885, any executive sanitary or other officer appointed by a local authority to attend conferences or meetings under that Act.

Clause 17 proposes to amend section 217 (7) of the Act of 1878 by providing for the appointment of another umpire in the event of the umpire already appointed refusing to act.

Clause 18 proposes to amend section 266 of the Act of 1878 by providing that the signature by the executive sanitary officer of a sanitary authority of notices and other documents under the Act shall be sufficient authentication thereof.

Clause 19 proposes to extend to Ireland section 3 of the Public Health (Buildings in Streets) Act, 1888, which amends section 156 of the Act of 1875 by prohibiting the erection of houses in streets in certain cases without the consent of the sanitary authority.

Clause 20 proposes to supply a clerical omission in section 28 of the Act of 1878.

Clauses 21 and 24 propose purely drafting amendments.

Clause 22 proposes to repeal so much of section 247 of the Act of 1878 as provides that a higher rate of interest shall be charged for loans for burial grounds than for other sanitary loans.

Clause 23 proposes to add to the Act of 1878 a schedule comprising a form similar to the form to the like effect contained in Schedule 4 of the Act of 1875.

# Public Health (Ireland) Bill.

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## ARRANGEMENT OF CLAUSES.

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### *Powers of Sanitary Authorities.*

#### Clause.

1. Local Government Board may invest rural authority with powers of urban authority.
2. Power to execute works in adjoining districts, and to combine for execution of works.
3. Power to urban authority to make separate assessment on part of district.
4. Provision as to private improvement expenses of rural authority.
5. Power to require water rates to be levied.
6. Power to grant superannuation allowance in respect of duties under Public Health Acts.

### *Port Sanitary Authority.*

7. Constitution of port sanitary authority.
8. Jurisdiction of port sanitary authority.
9. Delegation of powers by port sanitary authority.
10. Expenses of port sanitary authority.
11. Proceedings for raising a sum for payment of debt within district of a defaulting authority.

### *Power of Board to enforce Performance of Duty by defaulting Local Authority.*

12. Proceedings on complaint to Board of default of local authority.

### *Miscellaneous.*

13. Audit of accounts.
14. Meaning of medical officer of health in 52 & 53 Vict. c. 72. and 53 & 54 Vict. c. 34.
15. Amendment of 9 & 10 Vict. c. 87. s. 20.
16. Definition of clerk to local authority in 48 & 49 Vict. c. 22.

## Clause.

17. Amendment of 41 & 42 Vict. c. 52. s. 217 (7).
18. Amendment of 41 & 42 Vict. c. 52. s. 266.
19. Amendment of 41 & 42 Vict. c. 52. s. 40.
20. Amendment of 41 & 42 Vict. c. 52. s. 28.
21. Application to Ireland of 39 & 40 Vict. c. 75.
22. Amendment of 41 & 42 Vict. c. 52. s. 247.
23. Construction of schedule.
24. Interpretation of 41 & 42 Vict. c. 52. s. 2.
25. Construction and printing of 41 & 42 Vict. c. 52.
26. Definitions.
27. Short title and construction.

## SCHEDULE.

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## B I L L

## TO

Amend the Acts relating to Public Health in Ireland.

A.D. 1895.

**B**E it enacted by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows :

5 *Powers of Sanitary Authorities.*

1. The Local Government Board may, on the application of the sanitary authority of any rural district, or of persons rated to the relief of the poor, the assessment of whose hereditaments amounts at the least to *one tenth* of the net rateable value of such district, or of any contributory place therein, by order to be published in the Dublin Gazette, or in such other manner as the Local Government Board may direct, declare any provisions of the Public Health (Ireland) Acts, 1878 to 1890, in force in urban districts to be in force in such rural district or contributory place, and may invest such authority with all or any of the powers, rights, duties, capacities, liabilities, and obligations of an urban authority under those Acts ; and such investment may be made either unconditionally or subject to any conditions to be specified by the Board as to the time, portion of the district, or manner during at and in which such powers, rights, duties, liabilities, capacities, and obligations are to be exercised and attach : Provided that an order of the Local Government Board made on the application of persons rated to the relief of the poor in any contributory place shall not invest the rural authority with any new powers beyond the limits of such contributory place.

Local Government Board may invest rural authority with powers of urban authority.

2. Any sanitary authority may, with the consent of the sanitary authority of any adjoining district, execute and do in such adjoining district all or any of such works and things as they may execute and do within their own district, and on such terms as to payment

Power to execute works in adjoining districts, and to contribute

[Bill 118.]

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A.D. 1896.  
for execution  
of works.

or otherwise as may be agreed on between them and the sanitary authority of the adjoining district, and any two or more sanitary authorities may combine together for the purpose of executing and maintaining any works that may be for the benefit of their respective districts or any part thereof. All moneys which any sanitary authority may agree to contribute for defraying expenses incurred under this section shall be deemed to be expenses incurred by them in the execution of works within their district.

Power to  
urban author-  
ity to make  
separate  
assessment  
on part of  
district.

3. An urban authority may divide their district or any street therein into parts for all or any of the purposes of the Public Health (Ireland) Acts, 1878 to 1890, and may abolish or alter any such divisions, and may make a separate assessment on any such part for all or any of the purposes for which the same is formed; and every such part, so far as relates to the purposes in respect of which such separate assessment is made, shall be exempt from any other assessment under the said Acts: Provided that if any expenses are incurred or to be incurred in respect of two or more parts in common the same shall be apportioned between them in a fair and equitable manner.

Provision  
as to private  
improvement  
expenses  
of rural  
authority.

4. Whenever a rural authority have incurred or become liable to any expenses which by the Public Health (Ireland) Acts, 1878 to 1890, are, or by such authority may be declared to be, private improvement expenses, such authority may make and levy a private improvement rate in the same manner as private improvement rates may be made and levied by an urban authority; and all the provisions of the said Acts applicable to private improvement rates leviable by an urban authority shall apply accordingly to any private improvement rate leviable by a rural authority.

Power to  
require  
water rates  
to be levied.

5.—(1.) Where a sanitary authority under the provisions of the principal Act supply water in any urban district or in any contributory place, and an application is made to them by any ten persons rated to the relief of the poor in such urban district, or by any five persons so rated in such contributory place, to charge water rates or water rents in respect of the water so supplied, it shall be incumbent upon the authority to exercise the powers given to them by the principal Act of charging water rates or water rents in respect of all water supplied by them in such urban district or in such contributory place.

(2.) In addition to the matters with respect to which byelaws are authorised to be made by the principal Act, every sanitary authority may make byelaws for the regulation of any water supply provided by them or under their control.

6. Where a sanitary authority are by law empowered to grant a superannuation allowance to any of their officers, they may, if they think fit, with the consent of the Local Government Board, take into consideration, in calculating the amount of such allowance, any duties which the officer may have discharged under the Public Health (Ireland) Acts, 1878 to 1890 or this Act.

A.D. 1893.  
Power to grant superannuation allowance in respect of duties under Public Health Acts.

*Port Sanitary Authority.*

7.—(1.) The Local Government Board may, by provisional order, permanently constitute any sanitary authority whose district or part of whose district forms part of or abuts on any part of a port in Ireland, or the waters of such port, the sanitary authority of the whole of such port or of any part thereof (in this Act referred to as the "port sanitary authority").

Constitution of port sanitary authority.

(2.) The Local Government Board may also by provisional order permanently constitute a port sanitary authority for the whole or any part of a port, by combining any two or more sanitary authorities having jurisdiction within such port, or any part thereof, and may prescribe the mode of their joint action; or by forming a joint board consisting of representative members of any two or more sanitary authorities, in the same manner as is by the principal Act provided with respect to the formation of a united district; and the Local Government Board may by provisional order permanently constitute a port sanitary authority for any two or more ports, by forming a joint board consisting of representative members of all or any of the sanitary authorities having jurisdiction within such ports, or any part thereof.

(3.) In any case in which the Local Government Board are by this section authorised permanently to constitute by provisional order a port sanitary authority, the said Board may, if they think fit, until such order has been made and confirmed by Parliament, temporarily constitute by order any such authority, and may renew any such last-mentioned order, and may by any order so made or renewed make any such provisions as they are by this section empowered to make by provisional order.

(4.) Any order constituting a port sanitary authority may assign to such authority any powers, rights, duties, capacities, liabilities, and obligations under the Public Health (Ireland) Acts, 1878 to 1890, or this Act, and direct the mode in which the expenses of such authority are to be paid; and where such order constitutes a joint board the port sanitary authority it may contain regulations

A.D. 1896. — with respect to any matters for which regulations may be made by a provisional order forming a united district under the principal Act.

(5.) A port in this Act means a port as established for the purposes of the laws relating to the Customs of the United Kingdom. 3

Jurisdiction  
of port  
sanitary  
authority.

8. The order of the Local Government Board constituting a port sanitary authority shall be deemed to give such authority jurisdiction over all waters within the limits of such port, and also over the whole or such portions of the district within the jurisdiction of any sanitary authority as may be specified in the 10 order.

Delegation  
of powers by  
port sanitary  
authority.

9. A port sanitary authority may, with the sanction of the Local Government Board, delegate to any sanitary authority within or bordering on their district the exercise of any powers conferred on such port sanitary authority by the order of the Local Govern- 15 ment Board, but, except in so far as such delegation may extend, no other authority shall exercise any powers conferred on a port sanitary authority by the order of the Local Government Board within the district of such port sanitary authority.

Expenses of  
port sanitary  
authority.

10.—(1.) Any expenses incurred by a port sanitary authority 20 constituted temporarily in carrying into effect any purposes of this Act shall be defrayed out of a common fund to be contributed by the sanitary authorities whose districts abut on or from part of the port in such proportions as the Local Government Board think just.

(2.) Such port sanitary authority shall raise the proportion of 25 expenses due in respect of their own sanitary district in the same manner as if such expenses had been incurred by them in the ordinary manner for the purposes of the principal Act.

(3.) For the purpose of obtaining payment from the contributory sanitary authorities of the sums to be contributed by them, such 30 port sanitary authority shall issue their precept to each such authority, requiring such authority, within a time limited by the precept, to pay the amount therein mentioned to such port sanitary authority, or to such person as such port sanitary authority may direct. 35

(4.) Any contribution payable by a sanitary authority to such port sanitary authority shall be a debt due from them, and may be recovered accordingly, such contribution in the case of a rural authority being deemed general expenses of that authority. If any sanitary authority make default in complying with the precept 40 addressed to them by such port sanitary authority, such port sanitary authority may, instead of instituting proceedings for the recovery



of the debt, or in addition to such proceedings, as to any part of the debt which may for the time being be unpaid, proceed in the summary manner in this Act mentioned to raise within the district of the defaulting authority such sum as may be sufficient to pay the debt due.

(5.) Where several sanitary authorities are combined in the district of one port sanitary authority the Local Government Board may by order declare that some one or more of such authorities shall be exempt from contributing to the expenses incurred by such authorities.

11.—(1.) Where any port sanitary authority, joint board, or other authority are authorised, in pursuance of this Act, to proceed in a summary manner to raise within the district of a defaulting authority such sum as may be sufficient to pay any debt due to them, the authority so authorised for the purpose of raising such sum shall, within the district of the defaulting authority, have, so far as relates to the raising such sum, the same powers as if they were the defaulting authority, and as if such sum were expenses properly incurred by the defaulting authority within the district of such authority.

Proceedings for raising a sum for payment of debt within district of a defaulting authority.

(2.) Where the defaulting authority have power to raise any moneys due for their expenses by levy of a rate from individual ratepayers, the authority so authorised as aforesaid shall have power to levy such a rate by any officer appointed by them, and the officer so appointed shall have the same powers, and the rate shall be levied in the same manner and be subject to the same incidents in all respects as if it were being levied by the officer of the defaulting authority for the payment of the expenses of that authority; and where the defaulting authority have power to raise moneys due for their expenses by issuing precepts, or otherwise requiring payments from any other authorities, the authority so authorised as aforesaid shall have the same power as the defaulting authority would have of issuing precepts, or otherwise requiring payment from such other authorities.

(3.) Any precepts issued by the authority so authorised as aforesaid for raising the sum due to them may be enforced in the same manner in all respects as if they had been issued by the defaulting authority.

(4.) The authority so authorised as aforesaid may, in making an estimate of the sum to be raised for the purpose of paying the debt due to them, add such sums as they think sufficient, not exceeding *ten per cent.* on the debt due, and may defray thereout all costs, charges, and expenses (including remuneration to any persons they

A.D. 1898. may employ) to be incurred by such authority by reason of the default of the defaulting authority; and the authority so authorised as aforesaid shall apply all moneys raised by them in payment of the debt due to them, and such costs, charges, and expenses as aforesaid, and shall render the balance, if any, remaining in their hands after such application to the defaulting authority.

*Power of Board to enforce Performance of Duty by defaulting Local Authority.*

Proceedings on complaint to Board of default of local authority.

12.—(1.) Where complaint is made to the Local Government Board that a sanitary authority has made default in providing their district with sufficient sewers, or in the maintenance of existing sewers, or in providing their district with a supply of water, in cases where danger arises to the health of the inhabitants from the insufficiency or unwholesomeness of the existing supply of water, and a proper supply can be got at a reasonable cost, or that a local authority has made default in enforcing any provisions of the Public Health (Ireland) Acts, 1878 to 1890, or this Act, which it is their duty to enforce, the Local Government Board, if satisfied, after due inquiry, that the authority has been guilty of the alleged default, shall make an order limiting a time for the performance of their duty in the matter of such complaint. If such duty is not performed by the time limited in the order, such order may be enforced by writ of Mandamus, or the Local Government Board may appoint some person to perform such duty, and shall by order direct that the expenses of performing the same, together with a reasonable remuneration to the person appointed for superintending such performance, and amounting to a sum specified in the order, together with the costs of the proceedings, shall be paid by the authority in default; and any order made for the payment of such expenses and costs may be removed into the Queen's Bench Division of the High Court, and be enforced in the same manner as if the same were an order of such Division.

(2.) Any person appointed under this section to perform the duty of a defaulting sanitary authority shall, in the performance and for the purposes of such duty, be invested with all the powers of such authority other than the powers of levying rates; and the Local Government Board may by order change any person so appointed.

*Miscellaneous.*

Audit of accounts.

13. Section two hundred and forty-eight of the principal Act shall apply to the accounts of every joint board constituted under section thirteen of that Act, and the Local Government Board shall

ascertain and determine what proportion of the salaries paid to the auditors mentioned in section six of the Local Government Board (Ireland) Act, 1872, should be paid in respect of the audit of the accounts of any such joint board or of any urban sanitary authority, and the amount so ascertained in respect of each such board or authority shall be payable by such board or authority, and shall be paid accordingly to such bank or person as the Local Government Board may direct.

A.D. 1890.

35 & 36 Vict.  
c. 69.

14. In the application to Ireland of the Infectious Disease (Notification) Act, 1889, and the Infectious Disease (Prevention) Act, 1890, the expression "the medical officer of health of the district" shall mean the medical officer of the dispensary district. Provided that where a medical superintendent officer of health is appointed for a sanitary district, the Local Government Board may by order direct that for all the purposes of the said Acts such medical superintendent officer shall be substituted for the medical officer of the dispensary district, and upon the making of such order the said Acts shall have effect in their application to that sanitary district as if such substitution had been made therein.

Meaning of  
medical  
officer of  
health in  
52 & 53 Vict.  
c. 72, and  
53 & 54 Vict.  
c. 34.

15. The approval of the Local Government Board to byelaws made under the Baths and Washhouses (Ireland) Act, 1846, shall, for the purpose of section twenty of that Act, be substituted for the approval of one of Her Majesty's Principal Secretaries of State.

Amendment  
of 9 & 10  
Vict. c. 87,  
s. 20.

16. In the application to Ireland of the Public Health and Local Government Conferences Act, 1885, the expression "clerk to the local authority" shall include any executive sanitary officer, borough surveyor, or engineer or other officer duly appointed by the local authority to attend conferences or meetings under that Act.

Definition of  
clerk to local  
authority in  
45 & 46 Vict.  
c. 32.

17. If the person appointed under sub-section seven of section two hundred and seventeen of the principal Act by the arbitrators to be an umpire refuses to act, the arbitrators shall forthwith appoint another person in his stead.

Amendment  
of 41 & 42  
Vict. c. 52,  
s. 217 (7).

18. The signature by the executive sanitary officer of the sanitary authority of any document referred to in section two hundred and sixty-six of the principal Act shall be sufficient authentication thereof for the purposes of the said section.

Amendment  
of 41 & 42  
Vict. c. 52,  
s. 256.

19. In section forty of the principal Act, the words "erect or" shall be inserted before the words "bring forward."

Amendment  
of 41 & 42  
Vict. c. 52,  
s. 40.

A.D. 1896.

Amendment  
of 41 & 42  
Vict. c. 52.  
s. 28.

Application  
to Ireland of  
30 & 40 Vict.  
c. 76.  
41 & 42 Vict.  
c. 16, and  
54 & 55 Vict.  
c. 75.

Amendment  
of 41 & 42  
Vict. c. 52.  
s. 247.

Construction  
of schedule.

Interpre-  
tation of  
41 & 42 Vict.  
c. 52, s. 2.

Construction  
and printing  
of 41 & 42  
Vict. c. 52.

Definitions.  
41 & 42 Vict.  
c. 52.  
42 & 43 Vict.  
c. 57.  
47 & 48 Vict.  
c. 77.  
52 & 53 Vict.  
c. 84.  
53 & 54 Vict.  
c. 69.

Short title  
and con-  
struction.

20. In section twenty-eight of the principal Act the word "levelled" shall be inserted after the word "sewered" where that word first occurs in the said section.

21. The expression "Public Health (Ireland) Act, 1874, wherever it occurs in the Rivers Pollution Prevention Act, 1876, shall, in the application of the said Act of 1876, to Ireland, be construed as meaning the Public Health (Ireland) Acts, 1878 to 1890.

22. Section two hundred and forty-seven of the principal Act is hereby repealed from the words "Provided that" to the end of the section. 10

23. The schedule to this Act shall be read and have effect as part of the principal Act, and the form contained in the said schedule, or a form to the like effect varied as circumstances may require, may be used and shall be sufficient for all purposes.

24. In the interpretation of the expression "Sanitary Acts" in section two of the principal Act, the expression "in force" means in force for the time being. 15

25.—(1.) The principal Act shall, as from the *passing of this Act*, take effect subject to the additions and omissions required by this Act. 20

(2.) Every copy of the principal Act printed after the *passing of this Act*, by authority of Her Majesty, shall be printed with the additions and omissions required by this Act.

26. In this Act the expression "the principal Act" means the Public Health (Ireland) Act, 1878; and the expression "the Public Health (Ireland) Acts, 1878 to 1890," means the Public Health (Ireland) Act, 1878, the Public Health (Ireland) Amendment Act, 1879, the Public Health (Ireland) Amendment Act, 1884, the Public Health Act, 1889, and the Public Health Acts Amendment Act, 1890. 25 30

27. This Act may be cited as the Public Health (Ireland) Act, 1896, and save where inconsistent therewith shall be construed as one with the Public Health (Ireland) Acts, 1878 to 1890, and those Acts and this Act may be cited collectively as the Public Health (Ireland) Acts, 1878 to 1896. 35

## SCHEDULE.

A.D. 1896.

*Form of Notice requiring Owner to sewer, &c. Private Street.*

To \_\_\_\_\_ the owner of certain premises  
fronting, adjoining, or abutting on a certain street called  
5 within the district of [*describe the sanitary authority*].

Whereas the said street is not sewered, levelled, paved, flagged, and  
channelled to the satisfaction of the above-named [*sanitary authority*]; and  
whereas your said premises front, adjoin, or abut on certain parts of the said  
street which require to be sewered, levelled, paved, flagged, and channelled;

10 Now, therefore, the said [*sanitary authority*], hereby give you notice (in  
pursuance of the Public Health (Ireland) Act, 1878, as amended by the  
Public Health (Ireland) Act, 1895), to sewer, level, pave, flag, and channel  
the same within the space of [*state the time*] from the date hereof, in  
manner following; (that is to say) the sewers to be laid or made [*here*  
15 *describe the mode to be adopted and material to be used*] of the sizes and  
forms, and at the rate of inclination, shown on the plans and sections of the  
works as prepared by the surveyor of the [*sanitary authority*].

Each gully for surface draining, and its connexion with the sewer, to be  
placed as shown on the said plans, and to be constructed of the forms,  
20 materials, and dimensions as shown on the said plans.

A foundation for the carriageway and footway in the said street to be  
formed in the following manner [*here describe the mode to be adopted and the*  
*material to be used*], and the said carriageway and footway to be paved [*here*  
*describe the mode to be adopted and the material to be used*].

25 The channel stones to be [*here describe the mode to be adopted and the*  
*material to be used*]. The curb or side stones to be [*here describe the mode*  
*to be adopted and the material to be used*].

The whole of the above-mentioned works to be executed by you in accord-  
ance with the plans and sections herein-before referred to, and now lying for  
30 inspection by you at the office of the [*sanitary authority*], situate in  
Street, in \_\_\_\_\_ aforesaid, and the dimensions, widths, and levels shown  
thereon, and to be done in a good, workmanlike, and substantial manner, to  
the satisfaction of the said [*sanitary authority*], or their surveyor.

Dated this \_\_\_\_\_ day of \_\_\_\_\_ 18 \_\_\_\_.

35 \_\_\_\_\_ (Signed)  
Clerk to the said [*sanitary authority*].